AMENDED IN SENATE JULY 3, 2014

AMENDED IN SENATE JUNE 18, 2014

AMENDED IN SENATE JUNE 9, 2014

AMENDED IN SENATE SEPTEMBER 6, 2013

AMENDED IN SENATE AUGUST 22, 2013

CALIFORNIA LEGISLATURE—2013-14 REGULAR SESSION

## ASSEMBLY BILL

No. 1399

## Introduced by Assembly Members Medina and V. Manuel Pérez

March 11, 2013

An act to add Section 26011.9 to the Public Resources Code, and to amend Section 18410.2 of, and to add and repeal Sections 12283, 17053.9, and 23622.9 of, the Revenue and Taxation Code, relating to taxation, and making an appropriation therefor, to take effect immediately, tax levy.

## LEGISLATIVE COUNSEL'S DIGEST

AB 1399, as amended, Medina. Income taxation: insurance taxation: credits: California New Markets Tax Credit.

The Personal Income Tax Law and the Corporation Tax Law allow various credits against the taxes imposed by those laws. Existing law also creates the California Competes Tax Credit Committee, which has specified duties in regard to tax credits for economic development.

Existing law imposes an annual tax on the gross premiums of an insurer, as defined, doing business in this state at specified rates.

This bill would allow a credit under the Personal Income Tax Law and the Corporation Tax Law, and a credit against the tax imposed on

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an insurer, in modified conformity with a federal New Markets Tax Credit, for taxable years beginning on or after January 1, 2015, and before January 1, 2027, in a specified amount for investments in low-income communities. The bill would limit the total annual amount of credit allowed pursuant to these provisions to an amount equal to any portion not granted under a specified sales and use tax exclusion, not to exceed \$40,000,000 per calendar year, and would limit the allocation of the credit to a cumulative total of no more than \$200,000,000, as provided. This bill would impose specified duties on the California Competes Tax Credit Committee with regard to the application for, and allocation of, the credit. The bill would require the committee to establish and impose reasonable fees upon entities that apply for the allocation of the credit and use the revenue to defray the cost of administering the program, as specified, thereby making an appropriation.

This bill would take effect immediately as a tax levy.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

## The people of the State of California do enact as follows:

SECTION 1. The Legislature finds and declares the following:

- 2 (a) While many areas of California have recovered from the
- 3 economic and community development impacts of the 2006
- 4 Financial Crisis and the 2010 global recession, Californians in a
- 5 number of communities and neighborhoods are still experiencing
- 6 their lingering effects. In some cases this has resulted in small and
- 7 medium businesses in low-income areas lacking sufficient access
- 8 to capital and technical assistance. Given that the state has many
- 9 needs and limited resources, moneys from the private sector are
- 10 necessary to fill this capital and investment gap.
  - (b) Initially enacted in 2000, the federal government established the New Markets Tax Credit (NMTC) Program, which uses a
- 13 market-based approach for expanding capital and technical
- is market-based approach for expanding capital and technical
- 14 assistance to businesses in lower income communities. The federal
- 15 program is jointly administered by the Community Development
- 16 Financial Institutions Fund (CDFI Fund) and the Internal Revenue
- 17 Service. The NMTC Program allocates federal tax incentives to
- 18 community development entities (CDE), which they then use to
- 19 attract private investors who contribute funds that can be used to

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1 finance and invest in businesses and develop real estate in low-income communities. Through May 2013, the CDFI Fund had awarded approximately \$36,500,000,000 in NMTC in 749 awards including \$3,000,000,000 in American Recovery and Investment Act of 2009 awards and \$1,000,000,000 of special allocation authority to be used for the recovery and redevelopment of the Gulf Opportunity Zone.

- (c) The federal NMTC totals 39 percent of the original investment amount in the CDE and is claimed over a period of seven years (5 percent for each of the first three years, and 6 percent for each of the remaining four years). The investment by the taxpayer in the CDE redeemed before the end of the seven-year period will be recaptured.
- (d) Fourteen states in the United States have adopted state programs using the NMTC model including Alabama, Florida, Illinois, Nevada, and Oregon. While some of the programs substantially mirror the federal program, others vary in both the percentage of the credit and some of the policies that form the foundation of the credit. One of the reasons cited for establishing state-level programs is to make their state more attractive to CDEs, which results in increasing the amount of federal NMTCs being utilized in their state. Further, several studies, including a January 1, 2011, case study by Pacific Community Ventures, showed that for every dollar of forgone tax revenue, the federal NMTC leverages \$12 to \$14 of private investment.
- SEC. 2. Section 26011.9 is added to the Public Resources Code, to read:
- 26011.9. The authority shall make a determination of the amount of the one hundred million dollars (\$100,000,000) in exclusions not granted in the assigned calendar year pursuant to Section 26011.8. An amount equal to that amount shall be granted in the subsequent calendar year through the California New Markets Tax Credit Program pursuant to Sections 12283, 17053.9, and 23622.9 of the Revenue and Taxation Code. This section shall not prevent a taxpayer granted an exclusion pursuant to Section 6010.8 of the Revenue and Taxation Code from applying for, and receiving a refund for, taxes paid under Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code.
- 39 SEC. 3. Section 12283 is added to the Revenue and Taxation 40 Code, to read:

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12283. (a) There is hereby created the California New Markets Tax Credit Program as provided in this section, Section 17053.9. and Section 23622.9. The purpose of this program is to stimulate private sector investment in lower income communities by providing a tax incentive to qualified community and economic development entities that can be leveraged by the entity to attract private sector investment that in turn will be deployed by providing financing and technical assistance to small and medium size smalland medium-size businesses and the development of commercial, industrial, and community development projects, including, but not limited to, facilities for nonprofit service organizations, light manufacturing, and mixed-use and transit-oriented development. The California Competes Tax Credit Committee shall administer this program as provided in this section, Section 17053.9, and Section 23622.9. 

- (b) (1) For taxable years beginning on or after January 1, 2015, and before January 1, 2027, there shall be allowed as a credit against the tax described in Sections 12201, 12204, 12206, and 12209, an amount determined in accordance with Section 45D of the Internal Revenue Code, as amended by Public Law 111-5, Public Law 111-312, and Public Law 112-240, as modified as set forth in this section.
- (2) This credit shall be allowed only if the taxpayer holds the qualified equity investment, or has been allocated a credit pursuant to paragraph (3), on the credit allowance date and each of the six following anniversary dates of that date.
- (3) A tax credit allowed under this section shall not be sold and is not a refundable credit. Tax credits allowed or allocated to a partnership, limited liability company, or "S" corporation may be allocated to the partners, members, managers, or shareholders of such entity for their use in accordance with the provisions of any agreement among such partners, members, managers, or shareholders. Such allocations shall not be considered a sale for the purposes of this section.
- 35 (c) Section 45D of the Internal Revenue Code is modified as 36 follows:
- 37 (1) (A) The references to "the Secretary" in Section 45D of the 38 Internal Revenue Code are modified to read "the committee."

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(B) For purposes of this section, "committee" means the California Competes Tax Credit Committee established under Section 18410.2.

- (2) Section 45D(a)(2) of the Internal Revenue Code, relating to applicable percentage, is modified by substituting for "(A) 5 percent with respect to the first 3 credit allowance dates, and (B) 6 percent with respect to the remainder of the credit allowance dates" with the following:
- 9 (A) Zero percent with respect to the first two credit allowance 10 dates.
  - (B) Seven percent with respect to the third credit allowance date.
  - (C) Eight percent with respect to the remainder of the credit allowance dates.
  - (3) Section 45D(b)(3) of the Internal Revenue Code, relating to safe harbor for determining use of cash, is modified by substituting "qualified low-income community investments in California" for "qualified low-income community investments."
    - (4) (A) Section 45D(c)(1) of the Internal Revenue Code,
  - relating to qualified community development entities, is modified to additionally include:

<del>(A)</del>

(i) A subsidiary community development entity of any such qualified community development entity.

<del>(B)</del>

(ii) A nonprofit organization, pursuant to Section 23701, certified by the committee as having a primary mission of serving or providing investment capital in low-income communities and the entity maintains accountability to residents of low-income communities through their representation on any governing board of the entity or on an advisory board of the entity. The committee shall establish guidelines for certifying nonprofit organizations pursuant to this subparagraph. The committee may include reasonable conditions on the certification to effectuate the intent of this section and may suspend or revoke a certification, after affording the nonprofit organization notice and the opportunity to be heard, if the committee finds that the nonprofit organization no longer meets the requirements for certification. Such nonprofit

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1 organization is not subject to the requirement of subparagraph 2 (B).

- (B) Section 45D(c)(1) of the Internal Revenue Code, relating to a qualified community development entity, is modified to only include a qualified community development entity that has entered into an allocation agreement with the Community Development Financial Institutions Fund of the United States Treasury Department, with respect to credits authorized by Section 45D of the Internal Revenue Code, that includes California within the service area and is dated on or after January 1, 2012.
- (5) Section 45D(d)(1)(A) of the Internal Revenue Code, relating to qualified low-income community investments, is modified to only include any capital or equity investment in, or loan to, a qualified active low-income community business.
- (6) The term "qualified active low-income community business," as defined in Section 45D(d)(2) of the Internal Revenue Code, is modified as follows:
- (A) Section 45D(d)(2)(A)(i) of the Internal Revenue Code, relating to qualified active low-income community businesses, is modified by substituting "any low-income community in California" for "any low-income community."
- (B) Section 45D(d)(2)(A)(ii) of the Internal Revenue Code, relating to qualified active low-income community businesses, is modified as follows:
- (i) Substituting "any low-income community in California" for "any low-income community."
- (ii) In determining whether the qualified active low-income community business uses a substantial portion of its tangible personal property within any low-income community, the term "substantial portion" shall mean "at least 40 percent" as calculated by the average value of the tangible property owned or leased and used within a California low-income community by the entity divided by the average value of the total tangible property owned or leased and used by the entity in California during the taxable year. The value assigned to the leased property by the entity must be reasonable.
- (iii) Adding the provision that if the business meets the requirements of a qualified low-income community business at the time the investment is made, the business shall continue to

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satisfy the requirements of Section 45D(d)(2)(A)(ii) for the duration of the investment.

- (C) Section 45D(d)(2)(A)(iii) of the Internal Revenue Code, relating to qualified active low-income community—businesses which limits the services of employees to substantially those performed within the business, a substantial portion of the services of which are performed in a low-income community,—shall not apply to a qualified community development entity that does not hold a federal new markets tax credit is modified to allow the services of employees of a service-based qualified business to be performed outside the low-income community. A service-based qualified business is a business that primarily earns revenue through providing intangible products and services.
- (D) An entity complies with Section 45D(d)(2)(A)(i) of the Internal Revenue Code, relating to qualified active low-income community business, if, as calculated in subparagraph (B), it uses 50 percent of its tangible property, whether owned or leased, within any low-income community for any taxable year.
- (E) (i) A qualified active low-income community business shall exclude any business that derives, or projects to derive, 15 percent or more of its annual revenue from the rental or sale of real estate. This exclusion does not apply to a business that is controlled by, or under common control with, another business if the second business: (I) does not derive or project to derive 15 percent or more of its annual revenue from the rental or sale of real estate; and (II) is the primary tenant of the real estate leased from the first business.
- (ii) A qualified active low-income community business shall only include a business that, at the time the initial investment is made, has 250 or fewer employees and is located in a California low-income community. The operating business shall meet all other conditions of a qualified active low-income business, except as modified by this paragraph and paragraph (7).
- (iii) A qualified active low-income community business shall only include a business located in census tracts with a poverty rate greater than 30 percent, or census tracts, if located within a non-metropolitan area, with a median family income that does not exceed 60 percent of median family income for the State of California, or census tracts, if located within a metropolitan area, with a median family income that does not exceed 60 percent of the greater of the California median family income or the

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metropolitan area median family income, or census tracts with unemployment rates at least 1.5 times the national average.

- (7) Section 45D(e)(1) of the Internal Revenue Code, relating to determining the eligible low-income community, is modified to add the following: "When the United States Census Bureau discontinues using the decennial census to report median family income on a census tract basis, census block group data shall be used based on the American Community Survey."
- (8) The following shall apply in lieu of the provisions of Section 45D(f)(1) of the Internal Revenue Code, relating to national limitation on amount of investments designated: "The aggregate amount of credit that may be allocated in any calendar year pursuant to this section, Section 17053.9, and Section 23622.9 shall be an amount equal to any unused portion of the one hundred million dollars (\$100,000,000) in exclusions, authorized pursuant to Section 6010.8, as determined by the California Alternative Energy and Advanced Transportation Financing Authority and reported to the committee, not to exceed forty million dollars (\$40,000,000). The committee shall limit the allocation of credits permitted under this section, Section 17053.9, and Section 23622.9 to a cumulative total of no more than two hundred million dollars (\$200,000,000). Any unused credits shall be returned to the committee on March 1 of the year following allocation and the value of the unused credit shall be available for allocation in the following calendar years in accordance with the application process. Any recaptured credits shall be returned to the committee by March 1 of the year following recapture and the value of the recaptured credit shall be available for allocation in the following calendar years in accordance with subparagraph (B) of paragraph (9). Reallocation credits shall not count against the forty million dollars (\$40,000,000) annual limit or the two hundred million dollars (\$200,000,000) cumulative limit."
  - (9) Section 45D(g)(3) of the Internal Revenue Code, relating to recapture event, does not apply and is replaced with the following:
  - (A) The committee shall recapture, from the entity that claimed the credit on a return, the tax credit allowed under this section if any of the following:
- 39 (i) Any amount of a federal tax credit available with respect to a qualified equity investment that is eligible for a credit under this

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section is recaptured under Section 45D of the Internal Revenue Code. In such case the committee's recapture shall be proportionate to the federal recapture with respect to such qualified equity investment.

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- (ii) The qualified community development entity redeems or makes principal repayment with respect to a qualified equity investment prior to the seventh anniversary of the issuance of such qualified equity investment. In such case the committee's recapture shall be proportionate to the amount of the redemption or repayment with respect to such qualified equity investment.
- (iii) The qualified community development entity fails to invest an amount equal to at least 85 percent of the purchase price of the qualified equity investment in qualified low-income community investments in California within 12 months of the issuance of the qualified equity investment and maintain at least 85 percent of such level of investment in qualified low-income community investments in California until the last credit allowance date for the qualified equity investment. For purposes of this section, an investment shall be considered held by a qualified community development entity even if the investment has been sold or repaid if the qualified community development entity reinvests an amount equal to the capital returned to, or recovered by, the qualified community development entity from the original investment, exclusive of any profits realized, in another qualified low-income community investment within 12 months of the receipt of such capital. Periodic amounts received as repayment of principal pursuant to regularly scheduled amortization payments on a loan that is a qualified low-income community investment shall be treated as continuously invested in a qualified low-income community investment if the amounts are reinvested in one or more qualified low-income community investments by the end of the following calendar year. A qualified community development entity shall not be required to reinvest capital returned from qualified low-income community investments after the sixth anniversary of the issuance of the qualified equity investment, and the qualified low-income community investment shall be considered held by the qualified community development entity through the seventh anniversary of the qualified equity investment's issuance.

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(B) Recaptured tax credits and the related qualified equity investment authority revert back to the committee and shall be reissued in the following order:

- (i) First, pro rata to applicants whose qualified equity investment allocations were reduced pursuant to subparagraph (B) of paragraph (5) of subdivision (d) by the allocation limitation of forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c).
  - (ii) Thereafter, in accordance with the application process.
- (C) Enforcement of each of the recapture provisions shall be subject to a six-month cure period. No recapture shall occur until the qualified community development entity shall have been given notice of noncompliance and afforded six months from the date of such notice to cure the noncompliance.
- (10) Section 45D(i) of the Internal Revenue Code, relating to regulations, shall not apply.
- (11) Section 45D(h) of the Internal Revenue Code, relating to basis, shall not apply.
- (12) If a qualified community development entity makes a capital or equity investment or a loan with respect to a qualified low-income building under the state Low-Income Tax Credit Program, the investment or loan is not a qualified low-income community investment under this section.
- (d) (1) The committee shall adopt guidelines necessary or appropriate to carry out the purposes of this section. The guidelines shall not disqualify a low-income community investment for the single reason that public or private incentives, loans, equity investments, technical assistance, or other forms of support have been or continue to be provided. The adoption of the guidelines shall not be subject to the rulemaking provisions of the Administrative Procedure Act of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.
- (2) The committee shall establish and impose reasonable fees upon entities that apply for the allocation pursuant to this subdivision and use the revenue to defray the cost of administering the program. The committee shall establish the fees in a manner that ensures that (A) the total amount collected equals the amount reasonably necessary to defray the committee's costs in performing its administrative duties under this section, and (B) the amount

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paid by each entity reasonably corresponds with the value of the services provided to the entity.

- (3) In developing guidelines the committee shall adopt an allocation process that does all of the following:
- (A) Creates an equitable distribution process that ensures that low-income communities across the state have an opportunity to benefit from the program.
- (B) Sets minimum organizational capacity standards that applicants must meet in order to receive an allocation of credits including, but not limited to, its business strategy, community outcomes, capitalization strategy, and management capacity.
- (C) Provides for the annual return of unused credits by March 1 of year following the year the credits are awarded so that they may be reallocated to other community development entities.
- (4) (A) The committee shall begin accepting applications on March 15, 2015, and shall award credits at least two times a year at dates set annually by the committee through 2019, to the extent that allocations are available pursuant to Section 26011.9 of the Public Resources Code. To the extent reasonable and consistent in carrying out the purposes of this section, the committee shall consider how the timing of the state allocation rounds correspond with the allocation schedule of the federal New Markets Tax Credit Program.
- (B) Within 20 calendar days after receipt of an application the committee shall determine whether the application is complete or whether additional information is necessary in order to fully evaluate the application. If additional information is requested and the qualified community development entity provides that information within five business days, the application shall be considered completed as of the original date of receipt. If the qualified community development entity fails to provide the information within the five-business-day period, the application shall be denied and must be resubmitted in full with a new receipt date.
- (C) Within 20 calendar days after receipt of an application determined to be complete by the committee, the committee shall grant or deny the application in full or in part. If the committee denies any part of the application, it shall inform the qualified community development entity of the grounds for the denial.

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(5) (A) The committee shall award tax credits to—applicants with federal new markets tax credits qualified community development entities described in subparagraph (B) of paragraph (4) of subdivision (c) in the order applications are received by the committee. Applications received on the same day shall be deemed to have been received simultaneously.

- (i) In 2015, the committee shall only award tax credits to a qualified community development entity that also has federal new markets tax credits, that will be used for projects and activities in California entity, exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c). In the 2016 to 2019 award cycles, inclusive, at least 60 percent of the credit allocation shall be awarded to a qualified community development entity with an allocation of federal new markets tax credits entity, exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c). At the committee's discretion, a higher percentage of credits may be targeted to applicants with federal new markets tax credits exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c).
- (ii) The committee shall award-credits up to 40 percent of the credit allocation in the 2016 to 2019, inclusive, award cycles, to a qualified community development entity without federal new markets tax credits entity, as described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c) and subparagraph (B) of paragraph (4) of subdivision (c), on a competitive basis with priority using blind scoring and a review committee that is comprised of at least a majority of community development finance practitioners. A member of the review committee shall not have a financial interest, which includes, but is not limited to, asking, consenting, or agreeing to receive any commission, emolument, gratuity, money, property, or thing of value for his or her own use, benefit, or personal advantage for procuring or endeavoring to procure for any person, partnership, joint venture, association, or corporation any tax credit or other assistance from any applicant. Priority shall given to rural, urban, and suburban applications that can demonstrate that the credits will allow the entity to undertake qualified low-income community investments in-an a rural, suburban, or urban area that has been historically-underserved, underserved or in newly established

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businesses, and real estate development businesses that results in the greatest benefit to the largest number of lower income individuals.

- (B) In For applications described in clause (i) of subparagraph (A), in the event tax credit requests exceed the applicable annual allocation limitation of up to forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c), the committee shall certify, consistent with remaining qualified equity investment capacity, qualified equity investments of applicants in proportionate percentages based upon the ratio of the amount of qualified equity investments requested in such applications to the total amount of qualified equity investments requested in all such applications received on the same day.
- (C) If a pending request cannot be fully certified due to this limit, the committee shall certify the portion that may be certified unless the qualified community development entity elects to withdraw its request rather than receive partial certification.
- (D) An approved applicant may transfer all or a portion of its certified qualified equity investment authority to its controlling entity or any subsidiary qualified community development entity of the controlling entity, provided that the applicant and the transferee notify the committee of such transfer and include the information required in the application with respect to such transferee with such notice.
- (E) Within 60 calendar days of the committee sending notice of certification, the qualified community development entity or any transferee, under subparagraph (D), shall issue the qualified equity-investment, investment and receive cash in the amount of the certified amount, and, if applicable, designate the required amount of qualified equity investment authority as federal qualified equity investments amount. The qualified community development entity or transferee, under subparagraph (D), must provide the committee with evidence of the receipt of the cash investment and designation of the qualified equity investment as a federal qualified equity investment within 65 days of the applicant receiving notice of certification. If the qualified community development entity or any transferee, under subparagraph (D), does not receive the cash investment, investment and issue the qualified equity investment and, if applicable, designate the required amount of qualified equity investment authority as federal qualified equity investments within

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60 calendar days of the committee sending the certification notice, the certification shall lapse and the entity may not issue the qualified equity investment without reapplying to the committee for certification. Only applicants that state in their applications that the entity has been awarded a federal new markets tax credit shall be required to show evidence, as determined by the committee, that the qualified equity investment authority qualifies as a federal qualified equity investment. Lapsed certifications revert back to the committee and shall be reissued in the following order:

- (i) First, pro rata to applicants whose qualified equity investment allocations were reduced pursuant to subparagraph (B) of paragraph (5) under the *annual* allocation limitation of forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c).
  - (ii) Thereafter, in accordance with the application process.
- (F) A qualified community development entity that issues qualified equity investments must notify the committee of the names of the entities that are eligible to utilize tax credits under paragraph (3) of subdivision (b) pursuant to an allocation of tax credits or change in allocation of tax credits or due to a transfer of a qualified equity investment.
- (6) (A) A qualified community development entity that issues qualified equity investments shall submit a report to the committee within the first five business days after the first anniversary of the initial credit allowance date that provides documentation as to the investment of at least 85 percent of the purchase price in qualified low-income community investments in qualified active low-income community businesses located in California. Such report shall include all of the following:
- (i) A bank statement of such qualified community development entity evidencing each qualified low-income community investment.
- (ii) Evidence that such business was a qualified active low-income community business at the time of such qualified low-income community investment.
  - (iii) Any other information required by the committee.
- (B) Thereafter, the qualified community development entity shall submit an annual report to the committee within 60 days of the beginning of the calendar year during the seven years following submittal of the report, pursuant to subparagraph (A). No annual

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report shall be due prior to the first anniversary of the initial credit allowance date. The report shall include, but is not limited to, the following:

- (i) The impact the credit had on the low-income community.
- (ii) The amount of moneys used for qualified low-income investments in qualified low-income community businesses.
- (iii) The number of employment positions created and retained as a result of qualified low-income community investments and the average annual salary of such positions.
- (iv) The number of operating businesses assisted as a result of qualified low-income community investments, by industry and number of employees.
- (v) Number of real estate projects and type of community development facilities that resulted owner-occupied real estate projects described in subparagraph (E) of paragraph (6) of subdivision (c).
  - (vi) Location of the qualified low-income community businesses.
- (e) In the case where the credit allowed by this section exceeds the tax described in Sections 12201, 12204, 12206, and 12209, the excess may be carried over to reduce that tax in the following year, and the six succeeding years if necessary, until the credit is exhausted.
- (f) The committee shall annually report on its Internet Web site the information provided by low-income community development entities and on the geographic distribution of the credits.
- (g) (1) The Franchise Tax Board may prescribe any rules or regulations that may be necessary or appropriate to implement this section. The Franchise Tax Board shall have access to any documentation held by the committee relative to the application and reporting of a qualified community development entity.
- (2) A qualifying community development entity shall provide the committee with the name, address, and tax identification number of each investor and entity for which a credit was allocated by the qualifying community development entity, pursuant to paragraph (3) of subdivision (b). The committee shall provide this information to the Franchise Tax Board in a manner determined by the Franchise Tax Board.
- 38 (h) This section shall remain in effect only until December 1, 39 2028, and as of that date is repealed.

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SEC. 4. Section 17053.9 is added to the Revenue and Taxation Code, to read:

3 17053.9. (a) There is hereby created the California New 4 Markets Tax Credit Program as provided in this section, Section 12283, and Section 23622.9. The purpose of this program is to 5 stimulate private sector investment in lower income communities 6 7 by providing a tax incentive to qualified community and economic 8 development entities that can be leveraged by the entity to attract private sector investment that in turn will be deployed by providing financing and technical assistance to small and medium size small-10 and medium-size businesses and the development of commercial, 11 industrial industrial, and community development projects, 12 13 including, but not limited to, facilities for nonprofit service light manufacturing, and mixed-use 14 organizations, 15 transit-oriented development. The California Competes Tax Credit Committee shall administer this program as provided in this 16 17 section, Section 12283, and Section 23622.9.

- (b) (1) For taxable years beginning on or after January 1, 2015, and before January 1, 2027, there shall be allowed as a credit against the "net tax," as defined in Section 17039, an amount determined in accordance with Section 45D of the Internal Revenue Code, as amended by Public Law 111-5, Public Law 111-312, and Public Law 112-240, as modified as set forth in this section.
- (2) This credit shall be allowed only if the taxpayer holds the qualified equity investment, or has been allocated a credit pursuant to paragraph (3), on the credit allowance date and each of the six following anniversary dates of that date.
- (3) A tax credit allowed under this section shall not be sold and is not a refundable credit. Tax credits allowed or allocated to a partnership, limited liability company, or "S" corporation may be allocated to the partners, members, managers, or shareholders of such entity for their use in accordance with the provisions of any agreement among such partners, members, managers, or shareholders. Such allocations shall not be considered a sale for the purposes of this section.
- 36 (c) Section 45D of the Internal Revenue Code is modified as follows:
- 38 (1) (A) The references to "the Secretary" in Section 45D of the 39 Internal Revenue Code are modified to read "the committee."

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(B) For purposes of this section, "committee" means the California Competes Tax Credit Committee established under Section 18410.2.

- (2) Section 45D(a)(2) of the Internal Revenue Code, relating to applicable percentage, is modified by substituting for "(A) 5 percent with respect to the first 3 credit allowance dates, and (B) 6 percent with respect to the remainder of the credit allowance dates" with the following:
- 9 (A) Zero percent with respect to the first two credit allowance 10 dates.
  - (B) Seven percent with respect to the third credit allowance date.
  - (C) Eight percent with respect to the remainder of the credit allowance dates.
  - (3) Section 45D(b)(3) of the Internal Revenue Code, relating to safe harbor for determining use of cash, is modified by substituting "qualified low-income community investments in California" for "qualified low-income community investments."
    - <del>(4)</del>

- (4) (A) Section 45D(c)(1) of the Internal Revenue Code, relating to qualified community development entities, is modified to additionally include:
  - <del>(A)</del>
- (i) A subsidiary community development entity of any such qualified community development entity.
- <del>(B</del>
- (ii) A nonprofit organization, pursuant to Section 23701, certified by the committee as having a primary mission of serving or providing investment capital in low-income communities and the entity maintains accountability to residents of low-income communities through their representation on any governing board of the entity or on an advisory board of the entity. The committee shall establish guidelines for certifying nonprofit organizations pursuant to this subparagraph. The committee may include reasonable conditions on the certification to effectuate the intent of this section and may suspend or revoke a certification, after affording the nonprofit organization notice and the opportunity to be heard, if the committee finds that the nonprofit organization no longer meets the requirements for certification. Such nonprofit

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1 organization is not subject to the requirement of subparagraph
 2 (B).
 3 (B) Section 45D(c)(1) of the Internal Revenue Code, relating

- (B) Section 45D(c)(1) of the Internal Revenue Code, relating to a qualified community development entity, is modified to only include a qualified community development entity that has entered into an allocation agreement with the Community Development Financial Institutions Fund of the United States Treasury Department, with respect to credits authorized by Section 45D of the Internal Revenue Code, that includes California within the service area and is dated on or after January 1, 2012.
- (5) Section 45D(d)(1)(A) of the Internal Revenue Code, relating to qualified low-income community investments, is modified to only include any capital or equity investment in, or loan to, a qualified active low-income community business.
- (6) The term "qualified active low-income community business," as defined in Section 45D(d)(2) of the Internal Revenue Code is modified as follows:
- (A) Section 45D(d)(2)(A)(i) of the Internal Revenue Code, relating to qualified active low-income community businesses, is modified by substituting "any low-income community in California" for "any low-income community."
- (B) Section 45D(d)(2)(A)(ii) of the Internal Revenue Code, relating to qualified active low-income community businesses, is modified as follows:
- (i) Substituting "any low-income community in California" for "any low-income community."
- (ii) In determining whether the qualified active low-income community business uses a substantial portion of its tangible personal property within any low-income community, the term "substantial portion" shall mean "at least 40 percent" as calculated by the average value of the tangible property owned or leased and used within a California low-income community by the entity divided by the average value of the total tangible property owned or leased and used by the entity in California during the taxable year. The value assigned to the leased property by the entity must be reasonable.
- (iii) Adding the provision that if the business meets the requirements of a qualified low-income community business at the time the investment is made, the business shall continue to

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satisfy the requirements of Section 45D(d)(2)(A)(ii) for the duration of the investment.

- (C) Section 45D(d)(2)(A)(iii) of the Internal Revenue Code, relating to qualified active low-income community businesseswhich limits the services of employees to substantially those performed within the business, a substantial portion of the services of which are performed in a low-income community, shall not apply to a qualified community development entity that does not hold a federal new markets tax credit is modified to allow the services of employees of a service-based qualified business to be performed outside the low-income community. A service-based qualified business is a business that primarily earns revenue through providing intangible products and services.
- (D) An entity complies with Section 45D(d)(2)(A)(i) of the Internal Revenue Code, relating to qualified active low-income community business, if, as calculated in subparagraph (B), it uses 50 percent of its tangible property, whether owned or leased, within any low-income community for any taxable year.
- (E) (i) A qualified active low-income community business shall exclude any business that derives, or projects to derive, 15 percent or more of its annual revenue from the rental or sale of real estate. This exclusion does not apply to a business that is controlled by, or under common control with, another business if the second business: (I) does not derive or project to derive 15 percent or more of its annual revenue from the rental or sale of real estate; and (II) is the primary tenant of the real estate leased from the first business.
- (ii) A qualified active low-income community business shall only include a business that, at the time the initial investment is made, has 250 or fewer employees and is located in a California low-income community. The operating business shall meet all other conditions of a qualified active low-income business, except as modified by this paragraph and paragraph (7).
- (iii) A qualified active low-income community business shall only include a business located in census tracts with a poverty rate greater than 30 percent, or census tracts, if located within a non-metropolitan area, with a median family income that does not exceed 60 percent of median family income for the State of California, or census tracts, if located within a metropolitan area, with a median family income that does not exceed 60 percent of the greater of the California median family income or the

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metropolitan area median family income, or census tracts with unemployment rates at least 1.5 times the national average.

- (7) Section 45D(e)(1) of the Internal Revenue Code, relating to determining the eligible low-income community, is modified to add the following: "When the United States Census Bureau discontinues using the decennial census to report median family income on a census tract basis, census block group data shall be used based on the American Community Survey."
- (8) The following shall apply in lieu of the provisions of Section 45D(f)(1) of the Internal Revenue Code, relating to national limitation on amount of investments designated: "The aggregate amount of credit that may be allocated in any calendar year pursuant to this section, Section 12283, and Section 23622.9 shall be an amount equal to any unused portion of the one hundred million dollars (\$100,000,000) in exclusions, authorized pursuant to Section 6010.8, as determined by the California Alternative Energy and Advanced Transportation Financing Authority and reported to the committee, not to exceed forty million dollars (\$40,000,000). The committee shall limit the allocation of credits permitted under this section, Section 12283, and Section 23622.9 to a cumulative total of no more than two hundred million dollars (\$200,000,000). Any unused credits shall be returned to the committee on March 1 of the year following allocation and the value of the unused credit shall be available for allocation in the following calendar years in accordance with the application process. Any recaptured credits shall be returned to the committee by March 1 of the year following recapture and the value of the recaptured credit shall be available for allocation in the following calendar years in accordance with clause (ii) of subparagraph (B) of paragraph (9). Reallocation credits shall not count against the forty million dollars (\$40,000,000) annual limit or the two hundred million dollars (\$200,000,000) cumulative limit."
- (9) (A) Section 45D(g)(2)(B) of the Internal Revenue Code, relating to credit recapture amount, is modified to substitute "Section 19101 of this code" for "section 6621".
- (B) Section 45D(g)(3) of the Internal Revenue Code, relating to recapture event, does not apply and is replaced with the following:

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(i) The committee shall recapture, from the entity that claimed the credit on a return, the tax credit allowed under this section if any of the following:

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- (I) Any amount of a federal tax credit available with respect to a qualified equity investment that is eligible for a credit under this section is recaptured under Section 45D of the Internal Revenue Code. In such case the committee's recapture shall be proportionate to the federal recapture with respect to such qualified equity investment.
- (II) The qualified community development entity redeems or makes principal repayment with respect to a qualified equity investment prior to the seventh anniversary of the issuance of such qualified equity investment. In such case the committee's recapture shall be proportionate to the amount of the redemption or repayment with respect to such qualified equity investment.
- (III) The qualified community development entity fails to invest an amount equal to at least 85 percent of the purchase price of the qualified equity investment in qualified low-income community investments in California within 12 months of the issuance of the qualified equity investment and maintain at least 85 percent of such level of investment in qualified low-income community investments in California until the last credit allowance date for the qualified equity investment. For purposes of this section, an investment shall be considered held by a qualified community development entity even if the investment has been sold or repaid if the qualified community development entity reinvests an amount equal to the capital returned to, or recovered by, the qualified community development entity from the original investment, exclusive of any profits realized, in another qualified low-income community investment within 12 months of the receipt of such capital. Periodic amounts received as repayment of principal pursuant to regularly scheduled amortization payments on a loan that is a qualified low-income community investment shall be treated as continuously invested in a qualified low-income community investment if the amounts are reinvested in one or more qualified low-income community investments by the end of the following calendar year. A qualified community development entity shall not be required to reinvest capital returned from qualified low-income community investments after the sixth anniversary of the issuance of the qualified equity investment, and

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the qualified low-income community investment shall be considered held by the qualified community development entity 3 through the seventh anniversary of the qualified equity investment's 4 issuance.

- (ii) Recaptured tax credits and the related qualified equity investment authority revert back to the committee and shall be reissued in the following order:
- First, pro rata to applicants whose qualified equity investment allocations were reduced pursuant to subparagraph (B) of paragraph (5) of subdivision (d) by the allocation limitation of forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c).
  - (II) Thereafter, in accordance with the application process.
- (iii) Enforcement of each of the recapture provisions shall be subject to a six-month cure period. No recapture shall occur until the qualified community development entity shall have been given notice of noncompliance and afforded six months from the date of such notice to cure the noncompliance.
- (10) Section 45D(i) of the Internal Revenue Code, relating to regulations, shall not apply.
- (11) Section 45D(h) of the Internal Revenue Code, relating to basis, shall not apply.

(12)

- (11) If a qualified community development entity makes a capital or equity investment or a loan with respect to a qualified low-income building under the state Low-Income Tax Credit Program, the investment or loan is not a qualified low-income community investment under this section.
- (d) (1) The committee shall adopt guidelines necessary or appropriate to carry out the purposes of this section. The guidelines shall not disqualify a low-income community investment for the single reason that public or private incentives, loans, equity investments, technical assistance, or other forms of support have been or continue to be provided. The adoption of the guidelines shall not be subject to the rulemaking provisions of the Administrative Procedure Act of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.
- 39 (2) The committee shall establish and impose reasonable fees 40 upon entities that apply for the allocation pursuant to this

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subdivision and use the revenue to defray the cost of administering the program. The committee shall establish the fees in a manner that ensures that (A) the total amount collected equals the amount reasonably necessary to defray the committee's costs in performing its administrative duties under this section, and (B) the amount paid by each entity reasonably corresponds with the value of the services provided to the entity.

- (3) In developing guidelines the committee shall adopt an allocation process that does all of the following:
- (A) Creates an equitable distribution process that ensures that low-income communities across the state have an opportunity to benefit from the program.
- (B) Sets minimum organizational capacity standards that applicants must meet in order to receive an allocation of credits including, but not limited to, its business strategy, community outcomes, capitalization strategy, and management capacity.
- (C) Provides for the annual return of unused credits by March 1 of the year following the year the credits are awarded so that they may be reallocated to other community development entities.
- (4) (A) The committee shall begin accepting applications on March 15, 2015, and shall award credits at least two times a year at dates set annually by the committee through 2019, to the extent that allocations are available pursuant to Section 26011.9 of the Public Resources Code. To the extent reasonable and consistent in carrying out the purposes of this section, the committee shall consider how the timing of the state allocation rounds correspond with the allocation schedule of the federal New Markets Tax Credit Program.
- (B) Within 20 calendar days after receipt of an application the committee shall determine whether the application is complete or whether additional information is necessary in order to fully evaluate the application. If additional information is requested and the qualified community development entity provides that information within five business days, the application shall be considered completed as of the original date of receipt. If the qualified community development entity fails to provide the information within the five-business-day period, the application shall be denied and must be resubmitted in full with a new receipt date.

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(C) Within 20 calendar days after receipt of an application determined to be complete by the committee, the committee shall grant or deny the application in full or in part. If the committee denies any part of the application, it shall inform the qualified community development entity of the grounds for the denial.

- (5) (A) The committee shall award tax credits to—applicants with federal new markets tax credits qualified community development entities described in subparagraph (B) of paragraph (4) of subdivision (c) in the order applications are received by the committee. Applications received on the same day shall be deemed to have been received simultaneously.
- (i) In 2015, the committee shall only award tax credits to a qualified community development entity that also has federal new markets tax credits, that will be used for projects and activities in California entity, exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c). In the 2016 to 2019 award cycles, inclusive, at least 60 percent of the credit allocation shall be awarded to a qualified community development entity with an allocation of federal new markets tax credits entity, exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c). At the committee's discretion, a higher percentage of credits may be targeted to applicants—with federal new markets tax credits exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c).
- (ii) The committee shall award credits up to 40 percent of the credit allocation in the 2016 to 2019, inclusive, award cycles, to a qualified community development entity without federal new markets tax credits entity, as described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c) and subparagraph (B) of paragraph (4) of subdivision (c), on a competitive basis with priority using blind scoring and a review committee that is comprised of at least a majority of community development finance practitioners. A member of the review committee shall not have a financial interest, which includes, but is not limited to, asking, consenting, or agreeing to receive any commission, emolument, gratuity, money, property, or thing of value for his or her own use, benefit, or personal advantage for procuring or endeavoring to procure for any person, partnership, joint venture, association, or corporation any tax credit or other

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assistance from any applicant. Priority shall given to rural, urban, and suburban applications that can demonstrate that the credits will allow the entity to undertake qualified low-income community investments in an a rural, suburban, or urban area that has been historically—underserved, underserved or in newly established businesses, and real estate development businesses that results in the greatest benefit to the largest number of lower income individuals.

- (B) In For applications described in clause (i) of subparagraph (A), in the event tax credit requests exceed the applicable annual allocation limitation of up to forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c), the committee shall certify, consistent with remaining qualified equity investment capacity, qualified equity investments of applicants in proportionate percentages based upon the ratio of the amount of qualified equity investments requested in such applications to the total amount of qualified equity investments requested in all such applications received on the same day.
- (C) If a pending request cannot be fully certified due to this limit, the committee shall certify the portion that may be certified unless the qualified community development entity elects to withdraw its request rather than receive partial certification.
- (D) An approved applicant may transfer all or a portion of its certified qualified equity investment authority to its controlling entity or any subsidiary qualified community development entity of the controlling entity, provided that the applicant and the transferee notify the committee of such transfer and include the information required in the application with respect to such transferee with such notice.
- (E) Within 60 calendar days of the committee sending notice of certification, the qualified community development entity or any transferee, under subparagraph (D), shall issue the qualified equity investment, investment and receive cash in the amount of the certified amount, and, if applicable, designate the required amount of qualified equity investment authority as federal qualified equity investments amount. The qualified community development entity or transferee, under subparagraph (D), must provide the committee with evidence of the receipt of the cash investment and designation of the qualified equity investment as a federal qualified equity investment within 65 days of the applicant receiving notice

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1 of certification. If the qualified community development entity or 2 any transferee, under subparagraph (D), does not receive the cash 3 investment, investment and issue the qualified equity investment 4 and, if applicable, designate the required amount of qualified equity 5 investment authority as federal qualified equity investments within 60 calendar days of the committee sending the certification notice, 6 7 the certification shall lapse and the entity may not issue the 8 qualified equity investment without reapplying to the committee for certification. Only applicants that state in their applications 10 that the entity has been awarded a federal new markets tax credit shall be required to show evidence, as determined by the 11 committee, that the qualified equity investment authority qualifies 12 13 as a federal qualified equity investment. Lapsed certifications 14 revert back to the committee and shall be reissued in the following 15 order:

- (i) First, pro rata to applicants whose qualified equity investment allocations were reduced pursuant to subparagraph (B) of paragraph (5) under the *annual* allocation limitation of forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c).
  - (ii) Thereafter, in accordance with the application process.
- (F) A qualified community development entity that issues qualified equity investments must notify the committee of the names of the entities that are eligible to utilize tax credits under paragraph (3) of subdivision (b) pursuant to an allocation of tax credits or change in allocation of tax credits or due to a transfer of a qualified equity investment.
- (6) (A) A qualified community development entity that issues qualified equity investments shall submit a report to the committee within the first five business days after the first anniversary of the initial credit allowance date that provides documentation as to the investment of at least 85 percent of the purchase price in qualified low-income community investments in qualified active low-income community businesses located in California. Such report shall include all of the following:
- (i) A bank statement of such qualified community development entity evidencing each qualified low-income community investment.
- 38 (ii) Evidence that such business was a qualified active 39 low-income community business at the time of such qualified 40 low-income community investment.

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(iii) Any other information required by the committee.

- (B) Thereafter, the qualified community development entity shall submit an annual report to the committee within 60 days of the beginning of the calendar year during the seven years following submittal of the report, pursuant to subparagraph (A). No annual report shall be due prior to the first anniversary of the initial credit allowance date. The report shall include, but is not limited to, the following:
  - (i) The impact the credit had on the low-income community.
- (ii) The amount of moneys used for qualified low-income investments in qualified low-income community businesses.
- (iii) The number of employment positions created and retained as a result of qualified low-income community investments and the average annual salary of such positions.
- (iv) The number of operating businesses assisted as a result of qualified low-income community investments, by industry and number of employees.
- (v) Number of real estate projects and type of community development facilities that resulted owner-occupied real estate projects described in subparagraph (E) of paragraph (6) of subdivision (c).
  - (vi) Location of the qualified low-income community businesses.
- (e) In the case where the credit allowed by this section exceeds the "net tax," the excess may be carried over to reduce the "net tax" in the following year, and the six succeeding years if necessary, until the credit is exhausted.
- (f) The committee shall annually report on its Internet Web site the information provided by low-income community development entities and on the geographic distribution of the credits.
- (g) (1) The Franchise Tax Board may prescribe any rules or regulations that may be necessary or appropriate to implement this section. The Franchise Tax Board shall have access to any documentation held by the committee relative to the application and reporting of a qualified community development entity.
- (2) A qualifying community development entity shall provide the committee with the name, address, and tax identification number of each investor and entity for which a credit was allocated by the qualifying community development entity, pursuant to paragraph (3) of subdivision (b). The committee shall provide this

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1 information to the Franchise Tax Board in a manner determined 2 by the Franchise Tax Board.

- (h) This section shall remain in effect only until December 1, 2028, and as of that date is repealed.
- SEC. 5. Section 18410.2 of the Revenue and Taxation Code is amended to read:
- 18410.2. (a) The California Competes Tax Credit Committee is hereby established. The committee shall consist of the Treasurer, the Director of Finance, and the Director of the Governor's Office of Business and Economic Development, who shall serve as chair of the committee, or their designated representatives, and one appointee each by the Speaker of the Assembly and the Senate Committee on Rules. A Member of the Legislature shall not be appointed.
- (b) For purposes of Sections 12283, 17053.9, 17059.2, 23622.9, and 23689 the California Competes Tax Credit Committee shall do all of the following:
- (1) Approve or reject any written agreement for a tax credit allocation by resolution at a duly noticed public meeting held in accordance with the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code), but only after receipt of the fully executed written agreement between the taxpayer and the Governor's Office of Business and Economic Development.
- (2) Approve or reject any recommendation to recapture, in whole or in part, a tax credit allocation by resolution at a duly noticed public meeting held in accordance with the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code), but only after receipt of the recommendation from the Governor's Office of Business and Economic Development pursuant to the terms of the fully executed written agreement.
- 34 SEC. 6. Section 23622.9 is added to the Revenue and Taxation Code, to read:
  - 23622.9. (a) There is hereby created the California New Markets Tax Credit Program as provided in this section, Section 12283, and Section 17053.9. The purpose of this program is to stimulate private sector investment in lower income communities by providing a tax incentive to qualified community and economic

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development entities that can be leveraged by the entity to attract private sector investment that in turn will be deployed by providing financing and technical assistance to small- and medium-size businesses and the development of commercial, industrial industrial, and community development projects, including, but not limited to, facilities for nonprofit service organizations, light manufacturing, and mixed-use and transit-oriented development. The California Competes Tax Credit Committee shall administer this program as provided in this section, Section 12283, and Section 17053.9.

- (b) (1) For taxable years beginning on or after January 1, 2015, and before January 1, 2027, there shall be allowed as a credit against the "tax," as defined in Section 23036, an amount determined in accordance with Section 45D of the Internal Revenue Code, as amended by Public Law 111-5, Public Law 111-312, and Public Law 112-240, as modified as set forth in this section.
- (2) This credit shall be allowed only if the taxpayer holds the qualified equity investment, or has been allocated a credit pursuant to paragraph (3), on the credit allowance date and each of the six following anniversary dates of that date.
- (3) A tax credit allowed under this section shall not be sold and is not a refundable credit. Tax credits allowed or allocated to a partnership, limited liability company, or "S" corporation may be allocated to the partners, members, managers, or shareholders of such entity for their use in accordance with the provisions of any agreement among such partners, members, managers, or shareholders. Such allocations shall not be considered a sale for the purposes of this section.
- (c) Section 45D of the Internal Revenue Code is modified as follows:
- (1) (A) The references to "the Secretary" in Section 45D of the Internal Revenue Code are modified to read "the committee."
- (B) For purposes of this section, "committee" means the California Competes Tax Credit Committee established under Section 18410.2.
- (2) Section 45D(a)(2) of the Internal Revenue Code, relating to applicable percentage, is modified by substituting for "(A) 5 percent with respect to the first 3 credit allowance dates, and (B) 6 percent with respect to the remainder of the credit allowance dates" with the following:

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1 (A) Zero percent with respect to the first two credit allowance 2 dates.

- (B) Seven percent with respect to the third credit allowance date.
- (C) Eight percent with respect to the remainder of the credit allowance dates.
- (3) Section 45D(b)(3) of the Internal Revenue Code, relating to safe harbor for determining use of cash, is modified by substituting "qualified low-income community investments in California" for "qualified low-income community investments."

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(4) (A) Section 45D(c)(1) of the Internal Revenue Code, relating to qualified community development entities, is modified to additionally include:

<del>(A)</del>

(i) A subsidiary community development entity of any such qualified community development entity.

<del>(B</del>

- (ii) A nonprofit organization, pursuant to Section 23701, certified by the committee as having a primary mission of serving or providing investment capital in low-income communities and the entity maintains accountability to residents of low-income communities through their representation on any governing board of the entity or on an advisory board of the entity. The committee shall establish guidelines for certifying nonprofit organizations pursuant to this subparagraph. The committee may include reasonable conditions on the certification to effectuate the intent of this section and may suspend or revoke a certification, after affording the nonprofit organization notice and the opportunity to be heard, if the committee finds that the nonprofit organization no longer meets the requirements for certification. Such nonprofit organization is not subject to the requirement of subparagraph (B).
- 34 (B) Section 45D(c)(1) of the Internal Revenue Code, relating 35 to a qualified community development entity, is modified to only 36 include a qualified community development entity that has entered 37 into an allocation agreement with the Community Development 38 Financial Institutions Fund of the United States Treasury 39 Department, with respect to credits authorized by Section 45D of

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the Internal Revenue Code, that includes California within the service area and is dated on or after January 1, 2012.

- (5) Section 45D(d)(1)(A) of the Internal Revenue Code, relating to qualified low-income community investments, is modified to only include any capital or equity investment in, or loan to, a qualified active low-income community business.
- (6) The term "qualified active low-income community business," as defined in Section 45D(d)(2) of the Internal Revenue Code is modified as follows:
- (A) Section 45D(d)(2)(A)(i) of the Internal Revenue Code, relating to qualified active low-income community businesses, is modified by substituting "any low-income community in California" for "any low-income community."
- (B) Section 45D(d)(2)(A)(ii) of the Internal Revenue Code, relating to qualified active low-income community businesses, is modified as follows:
- (i) Substituting "any low-income community in California" for "any low-income community."
- (ii) In determining whether the qualified active low-income community business uses a substantial portion of its tangible personal property within any low-income community, the term "substantial portion" shall mean "at least 40 percent" as calculated by the average value of the tangible property owned or leased and used within a California low-income community by the entity divided by the average value of the total tangible property owned or leased and used by the entity in California during the taxable year. The value assigned to the leased property by the entity must be reasonable.
- (iii) Adding the provision that if the business meets the requirements of a qualified low-income community business at the time the investment is made, the business shall continue to satisfy the requirements of Section 45D(d)(2)(A)(ii) for the duration of the investment.
- (C) Section 45D(d)(2)(A)(iii) of the Internal Revenue Code, relating to qualified active low-income community—businesses which limits the services of employees to substantially those performed within the business, a substantial portion of the services of which are performed in a low-income community,—shall not apply to a qualified community development entity that does not hold a federal new markets tax credit is modified to allow the

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services of employees of a service-based qualified business to be performed outside the low-income community. A service-based qualified business is a business that primarily earns revenue through providing intangible products and services.

- (D) An entity complies with Section 45D(d)(2)(A)(i) of the Internal Revenue Code, relating to qualified active low-income community business, if, as calculated in subparagraph (B), it uses 50 percent of its tangible property, whether owned or leased, within any low-income community for any taxable year.
- (E) (i) A qualified active low-income community business shall exclude any business that derives, or projects to derive, 15 percent or more of its annual revenue from the rental or sale of real estate. This exclusion does not apply to a business that is controlled by, or under common control with, another business if the second business: (I) does not derive or project to derive 15 percent or more of its annual revenue from the rental or sale of real estate; and (II) is the primary tenant of the real estate leased from the first business.
- (ii) A qualified active low-income community business shall only include a business that, at the time the initial investment is made, has 250 or fewer employees and is located in a California low-income community. The operating business shall meet all other conditions of a qualified active low-income business, except as modified by this paragraph and paragraph (7).
- (iii) A qualified active low-income community business shall only include a business located in census tracts with a poverty rate greater than 30 percent, or census tracts, if located within a non-metropolitan area, with a median family income that does not exceed 60 percent of median family income for the State of California, or census tracts, if located within a metropolitan area, with a median family income that does not exceed 60 percent of the greater of the California median family income or the metropolitan area median family income, or census tracts with unemployment rates at least 1.5 times the national average.
- (7) Section 45D(e)(1) of the Internal Revenue Code, relating to determining the eligible low-income community is modified to add the following: "When the United States Census Bureau discontinues using the decennial census to report median family income on a census tract basis, census block group data shall be used based on the American Community Survey."

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1 (8) The following shall apply in lieu of the provisions of Section 2 45(D)(f)(1) 45D(f)(1) of the Internal Revenue Code, relating to 3 national limitation on amount of investments designated: "The 4 aggregate amount of credit that may be allocated in any calendar 5 year pursuant to this section, Section 12283, and Section 17053.9 6 shall be an amount equal to any unused portion of the one hundred 7 million dollars (\$100,000,000) in exclusions, authorized pursuant 8 to Section 6010.8, as determined by the California Alternative 9 Energy and Advanced Transportation Financing Authority and 10 reported to the committee, not to exceed forty million dollars (\$40,000,000). The committee shall limit the allocation of credits 11 12 permitted under this section, Section 12283, and Section 17053.9 13 to a cumulative total of no more than two hundred million dollars 14 (\$200,000,000). Any unused credits shall be returned to the 15 committee on March 1 of the year following allocation and the value of the unused credit shall be available for allocation in the 16 17 following calendar years in accordance with the application 18 process. Any recaptured credits shall be returned to the committee 19 by March 1 of the year following recapture and the value of the recaptured credit shall be available for allocation in the following 20 21 calendar years in accordance with clause (ii) of subparagraph (B) 22 of paragraph (9). Reallocation credits shall not count against the 23 forty million dollars (\$40,000,000) annual limit or the two hundred 24 million dollars (\$200,000,000) cumulative limit." 25

(9) (A) Section 45D(g)(2)(B) of the Internal Revenue Code, relating to credit recapture amount, is modified to substitute "Section 19101 of this code" for "section 6621".

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- (B) Section 45D(g)(3) of the Internal Revenue Code, relating to recapture event, does not apply and is replaced with the following:
- (i) The committee shall recapture, from the entity that claimed the credit on a return, the tax credit allowed under this section if any of the following:
- (I) Any amount of a federal tax credit available with respect to a qualified equity investment that is eligible for a credit under this section is recaptured under Section 45D of the Internal Revenue Code. In such case the committee's recapture shall be proportionate to the federal recapture with respect to such qualified equity investment.

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(II) The qualified community development entity redeems or makes principal repayment with respect to a qualified equity investment prior to the seventh anniversary of the issuance of such qualified equity investment. In such case the committee's recapture shall be proportionate to the amount of the redemption or repayment with respect to such qualified equity investment.

(III) The qualified community development entity fails to invest an amount equal to at least 85 percent of the purchase price of the qualified equity investment in qualified low-income community investments in California within 12 months of the issuance of the qualified equity investment and maintain at least 85 percent of such level of investment in qualified low-income community investments in California until the last credit allowance date for the qualified equity investment. For purposes of this section, an investment shall be considered held by a qualified community development entity even if the investment has been sold or repaid if the qualified community development entity reinvests an amount equal to the capital returned to, or recovered by, the qualified community development entity from the original investment, exclusive of any profits realized, in another qualified low-income community investment within 12 months of the receipt of such capital. Periodic amounts received as repayment of principal pursuant to regularly scheduled amortization payments on a loan that is a qualified low-income community investment shall be treated as continuously invested in a qualified low-income community investment if the amounts are reinvested in one or more qualified low-income community investments by the end of the following calendar year. A qualified community development entity shall not be required to reinvest capital returned from qualified low-income community investments after the sixth anniversary of the issuance of the qualified equity investment, and the qualified low-income community investment shall be considered held by the qualified community development entity through the seventh anniversary of the qualified equity investment's issuance.

- (ii) Recaptured tax credits and the related qualified equity investment authority revert back to the committee and shall be reissued in the following order:
- (I) First, pro rata to applicants whose qualified equity investment allocations were reduced pursuant to subparagraph (B) of paragraph

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(5) of subdivision (d) by the allocation limitation of forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c).

- (II) Thereafter, in accordance with the application process.
- (iii) Enforcement of each of the recapture provisions shall be subject to a six month cure period. No recapture shall occur until the qualified community development entity shall have been given notice of noncompliance and afforded six months from the date of such notice to cure the noncompliance.
- (10) Section 45D(i) of the Internal Revenue Code, relating to regulations, shall not apply.
- (11) Section 45D(h) of the Internal Revenue Code, relating to basis, shall not apply.

(12)

- (11) If a qualified community development entity makes a capital or equity investment or a loan with respect to a qualified low-income building under the state Low-Income Tax Credit Program, the investment or loan is not a qualified low-income community investment under this section.
- (d) (1) The committee shall adopt guidelines necessary or appropriate to carry out the purposes of this section. The guidelines shall not disqualify a low-income community investment for the single reason that public or private incentives, loans, equity investments, technical assistance, or other forms of support have been or continue to be provided. The adoption of the guidelines shall not be subject to the rulemaking provisions of the Administrative Procedure Act of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.
- (2) The committee shall establish and impose reasonable fees upon entities that apply for the allocation pursuant to this subdivision and use the revenue to defray the cost of administering the program. The committee shall establish the fees in a manner that ensures that (A) the total amount collected equals the amount reasonably necessary to defray the committee's costs in performing its administrative duties under this section, and (B) the amount paid by each entity reasonably corresponds with the value of the services provided to the entity.
- (3) In developing guidelines the committee shall adopt an allocation process that does all of the following:

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(A) Creates an equitable distribution process that ensures that low-income communities across the state have an opportunity to benefit from the program.

- (B) Sets minimum organizational capacity standards that applicants must meet in order to receive an allocation of credits including, but not limited to, its business strategy, community outcomes, capitalization strategy, and management capacity.
- (C) Provides for the annual return of unused credits by March 1 of the year following the year the credits are awarded so that they may be reallocated to other community development entities.
- (4) (A) The committee shall begin accepting applications on March 15, 2015, and shall award credits at least two times a year at dates set annually by the committee through 2019, to the extent that allocations are available pursuant to Section 26011.9 of the Public Resources Code. To the extent reasonable and consistent in carrying out the purposes of this section, the committee shall consider how the timing of the state allocation rounds correspond with the allocation schedule of the federal New Markets Tax Credit Program.
- (B) Within 20 calendar days after receipt of an application the committee shall determine whether the application is complete or whether additional information is necessary in order to fully evaluate the application. If additional information is requested and the qualified community development entity provides that information within five business days, the application shall be considered completed as of the original date of receipt. If the qualified community development entity fails to provide the information within the five-business-day period, the application shall be denied and must be resubmitted in full with a new receipt date.
- (C) Within 20 calendar days after receipt of an application determined to be complete by the committee, the committee shall grant or deny the application in full or in part. If the committee denies any part of the application, it shall inform the qualified community development entity of the grounds for the denial.
- (5) (A) The committee shall award tax credits to applicants with federal new markets tax credits qualified community development entities described in subparagraph (B) of paragraph (4) of subdivision (c) in the order applications are received by the

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committee. Applications received on the same day shall be deemed to have been received simultaneously.

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- (i) In 2015, the committee shall only award tax credits to a qualified community development entity that also has federal new markets tax credits, that will be used for projects and activities in California entity, exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c). In the 2016 to 2019 award cycles, inclusive, at least 60 percent of the credit allocation shall be awarded to a qualified community development entity with an allocation of federal new markets tax credits entity, exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c). At the committee's discretion, a higher percentage of credits may be targeted to applicants with federal new markets tax credits exclusive of an entity described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c).
- (ii) The committee shall award-credits to up to 40 percent of the credit allocation in the 2016 to 2019 award cycles, inclusive, to a qualified community development entity without federal new markets tax credits entity, as described in clause (ii) of subparagraph (A) of paragraph (4) of subdivision (c) and subparagraph (B) of paragraph (4) of subdivision (c), on a competitive basis with priority using blind scoring and a review committee that is comprised of at least a majority of community development finance practitioners. A member of the review committee shall not have a financial interest, which includes, but is not limited to, asking, consenting, or agreeing to receive any commission, emolument, gratuity, money, property, or thing of value for his or her own use, benefit, or personal advantage for procuring or endeavoring to procure for any person, partnership, joint venture, association, or corporation any tax credit or other assistance from any applicant. Priority shall given to rural, urban, and suburban applications that can demonstrate that the credits will allow the entity to undertake qualified low-income community investments in an a rural, suburban, or urban area that has been historically-underserved, underserved or in newly established businesses, and real estate development businesses that results in the greatest benefit to the largest number of lower income individuals.

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(B) In For applications described in clause (i) of subparagraph (A), in the event tax credit requests exceed the applicable annual allocation limitation of up to forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c), the committee shall certify, consistent with remaining qualified equity investment capacity, qualified equity investments of applicants in proportionate percentages based upon the ratio of the amount of qualified equity investments requested in such applications to the total amount of qualified equity investments requested in all such applications received on the same day.

- (C) If a pending request cannot be fully certified due to this limit, the committee shall certify the portion that may be certified unless the qualified community development entity elects to withdraw its request rather than receive partial certification.
- (D) An approved applicant may transfer all or a portion of its certified qualified equity investment authority to its controlling entity or any subsidiary qualified community development entity of the controlling entity, provided that the applicant and the transferee notify the committee of such transfer and include the information required in the application with respect to such transferee with such notice.
- (E) Within 60 calendar days of the committee sending notice of certification, the qualified community development entity or any transferee, under subparagraph (D), shall issue the qualified equity-investment, investment and receive cash in the amount of the certified amount, and, if applicable, designate the required amount of qualified equity investment authority as federal qualified equity investments amount. The qualified community development entity or transferee, under subparagraph (D), must provide the committee with evidence of the receipt of the cash investment-and designation of the qualified equity investment as a federal qualified equity investment within 65 days of the applicant receiving notice of certification. If the qualified community development entity or any transferee, under subparagraph (D), does not receive the cash investment, investment and issue the qualified equity investment and, if applicable, designate the required amount of qualified equity investment authority as federal qualified equity investments within 60 calendar days of the committee sending the certification notice, the certification shall lapse and the entity may not issue the qualified equity investment without reapplying to the committee

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for certification. Only applicants that state in their applications that the entity has been awarded a federal new markets tax credit shall be required to show evidence, as determined by the committee, that the qualified equity investment authority qualifies as a federal qualified equity investment. Lapsed certifications revert back to the committee and shall be reissued in the following order:

- (i) First, pro rata to applicants whose qualified equity investment allocations were reduced pursuant to subparagraph (B) of paragraph (5) under the *annual* allocation limitation of forty million dollars (\$40,000,000) in paragraph (8) of subdivision (c).
  - (ii) Thereafter, in accordance with the application process.
- (F) A qualified community development entity that issues qualified equity investments must notify the committee of the names of the entities that are eligible to utilize tax credits under paragraph (3) of subdivision (b) pursuant to an allocation of tax credits or change in allocation of tax credits or due to a transfer of a qualified equity investment.
- (6) (A) A qualified community development entity that issues qualified equity investments shall submit a report to the committee within the first five business days after the first anniversary of the initial credit allowance date that provides documentation as to the investment of at least 85 percent of the purchase price in qualified low-income community investments in qualified active low-income community businesses located in California. Such report shall include all of the following:
- (i) A bank statement of such qualified community development entity evidencing each qualified low-income community investment.
- (ii) Evidence that such business was a qualified active low-income community business at the time of such qualified low-income community investment.
  - (iii) Any other information required by the committee.
- (B) Thereafter, the qualified community development entity shall submit an annual report to the committee within 60 days of the beginning of the calendar year during the seven years following submittal of the report, pursuant to subparagraph (A). No annual report shall be due prior to the first anniversary of the initial credit allowance date. The report shall include, but is not limited to, the following:

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(i) The impact the credit had on the low-income community.

- (ii) The amount of moneys used for qualified low-income investments in qualified low-income community businesses.
- (iii) The number of employment positions created and retained as a result of qualified low-income community investments and the average annual salary of such positions.
- (iv) The number of operating businesses assisted as a result of qualified low-income community investments, by industry and number of employees.
- (v) Number of real estate projects and type of community development facilities that resulted owner-occupied real estate projects described in subparagraph (E) of paragraph (6) of subdivision (c).
  - (vi) Location of the qualified low-income community businesses.
- (e) In the case where the credit allowed by this section exceeds the "tax," the excess may be carried over to reduce the "tax" in the following year, and the six succeeding years if necessary, until the credit is exhausted.
- (f) The committee shall annually report on its Internet Web site the information provided by low-income community development entities and on the geographic distribution of the credits.
- (g) (1) The Franchise Tax Board may prescribe any rules or regulations that may be necessary or appropriate to implement this section. The Franchise Tax Board shall have access to any documentation held by the committee relative to the application and reporting of a qualified community development entity.
- (2) A qualifying community development entity shall provide the committee with the name, address, and tax identification number of each investor and entity for which a credit was allocated by the qualifying community development entity, pursuant to paragraph (3) of subdivision (b). The committee shall provide this information to the Franchise Tax Board in a manner determined by the Franchise Tax Board.
- 34 (h) This section shall remain in effect only until December 1, 35 2028, and as of that date is repealed.
- SEC. 7. This act provides for a tax levy within the meaning of Article IV of the Constitution and shall go into immediate effect.